

and expressed the hope that both parties would bring new ideas and creativity to the table. A parallel message was sent to Turkish Cypriot leader Denktash. Special Cyprus Coordinator Thomas J. Miller visited the region March 7–13 to consult with the leaders of both Cypriot communities, as well as Turkish and Greek officials, on how best to address the core issues of the dispute. The Greek Cypriot decision to purchase S-300 anti-aircraft missiles and the Turkish Cypriot suspension of bicomunal contacts continued to be of concern.

It is also important to note that U.S. investigators recovered remains from northern Cyprus that were identified as those of Andrew Kassapis, a Cypriot-American who disappeared during the 1974 conflict. Under separate cover, as required by law, I have transmitted a full accounting of the investigation conducted by the U.S. Government on the fate of Mr. Kassapis and four other U.S. citizens missing from Cyprus. I hope that this report will serve as a catalyst for progress on other cases of Greek and Turkish Cypriot persons missing as a result of intercommunal violence.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Jesse Helms, chairman, Senate Committee on Foreign Relations.

Letter to Congressional Leaders on Burma

May 26, 1998

Dear Mr. Speaker: (Dear Mr. President:)

I hereby report to the Congress on developments concerning the national emergency with respect to Burma that I declared in Executive Order 13047 of May 20, 1997, pursuant to section 570 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1997, Public Law 104–208 (the “Act”) and the International Emergency Economic Powers Act (IEEPA). This report is submitted pursuant to section 204(c) of IEEPA, 50 U.S.C. 1703(c) and section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c). This report discusses only matters

concerning the national emergency with respect to Burma that was declared in Executive Order 13047.

On May 20, 1997, I issued Executive Order 13047 (62 *Fed. Reg.* 28301, May 22, 1997), effective on May 21, 1997, to declare a national emergency with respect to Burma and to prohibit new investment in Burma by United States persons, except to the extent provided in regulations, orders, directives, or licenses that may be issued in conformity with section 570 of the Act. I renewed this order on May 19, 1998. The order also prohibits any approval or other facilitation by a United States person, wherever located, of a transaction by a foreign person where the transaction would constitute new investment in Burma prohibited by the order if engaged in by a United States person or within the United States. This action was taken in response to the large-scale repression of the democratic opposition by the Government of Burma since September 30, 1996. A copy of the order was transmitted to the Congress on May 20, 1997.

By its terms, Executive Order 13047 does not prohibit the entry into, performance of, or financing of a contract to sell or purchase goods, services, or technology, except: (1) where the entry into such contract on or after May 21, 1997, is for the general supervision and guarantee of another person’s performance of a contract for the economic development of resources located in Burma; or (2) where such contract provides for payment, in whole or in part, in (i) shares of ownership, including an equity interest, in the economic development of resources located in Burma; or (ii) participation in royalties, earnings, or profits in the economic development of resources located in Burma.

On May 21, 1998, the Department of the Treasury’s Office of Foreign Assets Control (OFAC) issued the Burmese Sanctions Regulations (the “BSR” or the “Regulations”), 31 C.F.R. Part 537, to implement the prohibitions of Executive Order 13047. The Regulations apply to United States persons, defined to include U.S. citizens and permanent resident aliens wherever they are located, entities organized under U.S. law (including their foreign branches), and entities and individuals actually located in the United States.

The sanctions do not apply directly to foreign subsidiaries of U.S. firms, although foreign firms' activities may be affected by the restriction on United States persons' facilitation of a foreign person's investment transactions in Burma.

The term "new investment" means any of the following activities, if such activity is undertaken pursuant to an agreement, or pursuant to the exercise of rights under such an agreement, that is entered into with the Government of Burma, or a nongovernmental entity in Burma, on or after May 21, 1997: (a) The entry into a contract that includes the economic development of resources located in Burma; (b) the entry into a contract providing for the general supervision and guarantee of another person's performance of a contract that includes the economic development of resources located in Burma; (c) the purchase of a share of ownership, including an equity interest, in the economic development of resources located in Burma; or (d) the entry into a contract providing for the participation in royalties, earnings, or profits in the economic development of resources located in Burma, without regard to the form of participation.

Since the issuance of Executive Order 13047 on May 20, 1997, OFAC, acting under authority delegated by the Secretary of the Treasury, has implemented sanctions against Burma as imposed by the order. OFAC has issued several determinations with respect to transactions provided for by agreements and/or rights pursuant to contracts entered into by United States persons prior to May 21, 1997. One license was necessary to authorize a United States person's disinvestment in Burma, since this transaction facilitated a foreign person's investment in Burma.

On May 21, 1997, OFAC disseminated details of this program to the financial, securities, and international trade communities by both electronic and conventional media. This included posting notices on the Internet, on ten computer bulletin boards, and two fax-on-demand services, and providing the material to the U.S. Embassy in Rangoon for distribution to U.S. companies operating in Burma.

In addition, in early July, OFAC sent notification letters to approximately 50 U.S. firms with operations in or ties to Burma informing them of the restrictions on new investment. The letters included copies of Executive Order 13047, provided clarification of several technical issues, and urged firms to contact OFAC if they had specific questions on the application of the Executive order to their particular circumstances.

The expenses incurred by the Federal Government in the 6-month period from November 20, 1997, through May 19, 1998, that are directly attributable to the exercise of powers and authorities conferred by the declaration of a national emergency with respect to Burma are estimated at approximately \$370,000, most of which represent wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the Office of the Under Secretary for Enforcement, and the Office of the General Counsel), and the Department of State (particularly the Bureau of Economic and Business Affairs, the Bureau of East Asian and Pacific Affairs, and the Office of the Legal Adviser).

The situation reviewed above continues to present an extraordinary and unusual threat to the national security and foreign policy of the United States. The declaration of the national emergency with respect to Burma contained in Executive Order 13047 in response to the large-scale repression of the democratic opposition by the Government of Burma since September 30, 1996, reflected the belief that it is in the national security and foreign policy interests of the United States to seek an end to abuses of human rights in Burma, to support efforts to achieve democratic reform that would promote regional peace and stability, and to urge effective counter-narcotics policies.

In the past 6 months, the State Law and Order Restoration Council, recently renamed the State Peace and Development Council (SPDC), has shown no sign of willingness to cede its hold on absolute power. Since refusing to recognize the results of the

free and fair 1990 elections in which the National League for Democracy won a vast majority of both the popular vote and the parliamentary seats, the ruling junta has continued to refuse to negotiate with pro-democracy forces and ethnic groups for a genuine political settlement to allow a return to the rule of law and respect for basic human rights. Burma has taken limited but insufficient steps to counter narcotics production and trafficking.

The net effect of U.S. and international measures to pressure the SPDC to end its repression and move toward democratic government has been a further decline in investor confidence in Burma and deeper stagnation of the Burmese economy. Observers agree that the Burmese economy appears to be further weakening and that the government has a serious shortage of foreign exchange reserves with which to pay for imports. While Burma's economic crisis is largely a result of the SPDC's own heavy-handed mismanagement, the SPDC is unlikely to find a way out of the crisis unless political developments permit an easing of international pressure. I shall continue to exercise the powers at my disposal to deal with these problems and will report periodically to the Congress on significant developments.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate.

Remarks to the Welfare to Work Partnership Board

May 27, 1998

Thank you very much. Secretary Herman, Secretary Shalala, Administrator Alvarez, Director Lachance, thank you. Let me begin by thanking all of you for coming. I thank especially three Members of the House of Representatives who are here: Congressmen Payne, Gordon, and Davis, who are up here on the front row. I can't thank Eli Segal enough for the wonderful work he has done. He has now given birth to two of the most important initiatives of this administration: First, our national service corps project,

AmeriCorps, which now has about 100,000 alumni to its credit who have earned money for college by serving in their communities; and now the Welfare to Work Partnership.

I want to thank Gerry Greenwald for being willing to take on the leadership of this operation when no one could have known that it would turn out as well as it has. I thank the members of the board of directors and the other business supporters who are here. I thank the former welfare recipients and others who have supported them who are here.

I want to say a word about Rhonda, but first I want to tell you that Tonya Oden, who is over here sitting to my left, spoke on a program like this at the Cessna Corporation in Wichita, Kansas. And she did a great job, and all of her folks were cheering for her. And I was listening to Rhonda, thinking, the best part of this program is over. After she finished, I thought, the best part of this program is over. [*Laughter*]

When you hear someone like Rhonda talk, you look at the people who are here and see these fine children, this is really a case where a picture is worth a million words. We will see a lot more of Rhonda pretty soon because the Welfare to Work Partnership is airing some new national public service announcements with her as the spokesperson. And I want to thank Time Warner for helping us to put them on the air and say that I am quite confident that she will inspire a lot of other people to follow her lead.

The Welfare to Work Partnership was based on the simple premise that now that we have passed the welfare reform law which required all able-bodied people who could work to work, we had a moral obligation as a society to provide a job to all those people who were about to lose their guaranteed benefits for idleness. It began with an understanding that we had to change the welfare system. And the conversation Rhonda related between herself and her daughter says more than I could ever say.

I began working on this problem almost 20 years ago now. And I used to—when I was a Governor, I used to gather up former welfare recipients and put them on panels and make Governors listen to people talk about the difference in their lives as parents,